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Federal Bureau of Prisons

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PROGRAM STATEMENT

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## Inmate Furloughs

/s/

Approved: Harley G. Lappin  
Director, Federal Bureau of Prisons

### 1. PURPOSE AND SCOPE

#### § 570.30 Purpose.

The purpose of this subpart is to describe the procedures governing the furlough program of the Federal Bureau of Prisons (Bureau), which is authorized by 18 U.S.C. § 3622. Under the furlough program, the Bureau allows inmates who meet certain requirements to be temporarily released from custody under carefully prescribed conditions.

Authority to grant furloughs to inmates whose offenses occurred before November 1, 1987, was given to the Attorney General under 18 U.S.C. § 4082(c) and delegated to the Director of the Bureau of Prisons under 28 C.F.R. § 0.96(d).

For the purposes of this Program Statement, the term "institution" includes any Bureau, contract, or private correctional facility. "Warden" refers to the Chief Executive Officer (CEO) of any Bureau institution, as well as any contract or private correctional facility.

#### a. Summary of Changes

*Directive Rescinded*

P5280.08 Furloughs (2/4/98)

Federal Regulations from 28 CFR are shown in this type.  
Implementing instructions are shown in this type.

Significant changes to this Program Statement include:

- Eliminates the requirement that a memorandum be prepared for the Inmate Central File (Post-Furlough Interview Form).
- Requires each inmate who is approved for a social furlough to prepay administrative and testing costs associated with a urinalysis.
- Requires staff to notify victims and witnesses when an inmate is approved for a local medical furlough or transfer furlough.
- Encourages institutions to furlough transfer appropriate inmates to a minimum security institution, unless a more cost-effective means of transportation is available.
- Allows eligible inmates transferring from one camp to another camp to be transported by family members.
- Limits the furlough eligibility for inmates found guilty of drug use, drug possession, possession of drug paraphernalia, or introduction of drugs into Bureau institutions.
- Requires post-furlough interviews to be conducted ordinarily within three business days of the inmate's return from a social furlough.
- Combines the Furlough Questionnaire forms (BP-A0302 and BP-A0303) into one form titled Furlough Questionnaire, BP-A0952.
- Requires staff to submit the Furlough Questionnaire (BP-A0952) to the supervising agency for each furlough (except a local medical furlough and transfer furloughs), unless the supervising agency requests not to be notified.
- Requires staff to identify the specific type of furlough approved on the Furlough Application - Approval and Record form (BP-A0291) – i.e., crisis, educational, religious, recreational, civic, release planning, family and community ties, legal, training, community service project, medical, and transfer furloughs.
- Adds an additional advisement to Conditions of Furlough, Page 2 of the Furlough Application - Approval and Record form (BP-A0291) that a urinalysis test will be conducted upon completion of each social furlough as defined in the Program Statement.
- Eliminates the requirement for inmates to have an HIV test prior to a furlough.
- Written approval of the Regional Director is not required for inmate furloughs.
- A new procedure is created for abbreviated recommendations for disapproval of furloughs.
- Places limitation on family transportation furloughs in excess of 12 hours.

The following changes are a result of the Reduction and Elimination of Duties Management Assessment Project (REDMAP) initiatives:

- Eliminates the requirement to contact the Regional Health Services Administrator for approval when an inmate is placed on furlough for medical care when the expense is borne by the government.
- Eliminates the requirement to obtain the approval of the Assistant Director, Correctional Programs Division, and the Medical Director for medical furlough requests when the expense is borne by the inmate.

**b. Program Objectives.** The expected results of this program are:

- A furlough is not an entitlement. Neither is it a reward for good behavior or successful programming, nor a means to shorten a criminal sentence.
- Furloughs will be granted to eligible inmates to achieve specific correctional goals.
- The reduction of recidivism by securing transitional needs and enhance community reintegration prior to release.
- The public will be protected from undue risk.
- Any inmate who violates a condition of furlough will be disciplined, according to the severity of the violation.

**c. Institution Supplement.** An Institution Supplement that addresses items listed below is required. The institution involves the Regional Correctional Programs Administrator in developing the Institution Supplement, which specifies:

- Any cooperative arrangements with outside agencies, such as the U.S. Probation Office (USPO), Court Services and Offender Supervision Agency for the District of Columbia (CSOSA), U.S. Marshals Service (USMS), or local medical facility.
- Transportation and administrative procedures to facilitate an inmate's release and return (including how to process an inmate returning from furlough during non-business hours).
- Procedures for transfer furloughs from an institution to a Residential Reentry Center (RRC.)
- Criteria and procedures for transfer furloughs from a camp-to-camp or a low to a camp.
- Procedures to follow when an inmate chooses an alternative mode of transportation, including:
  - Verification of transportation funds.
  - Receipt of airline ticket.
  - Travel itinerary.
  - Time frames for receiving pertinent information relating to travel arrangements;
- Procedures to address inmates eligible for transport to a camp or RRC by family members.
- Local urinalysis procedures.

**d. Pretrial, Holdover, and Detainee Procedures**

(1) **Pretrial Inmates.** The Warden may not grant a furlough or participation in any other community program to a pretrial inmate except by court order. In an emergency, staff contact the pretrial inmate's attorney of record, who may seek from the court a decision concerning release from custody or an escorted trip, pursuant to 28 CFR part 551, Subpart J. The Warden establishes procedures with the USMS when an escorted trip of a pretrial inmate is necessary. Such initial contact will be documented in the Inmate's Central File.

(2) **Holdovers/Detainees/Inmates With Detainers.** Sentenced Bureau holdovers are not automatically precluded from furlough participation; however, sound correctional judgement should be used on a case-by-case basis.

Ordinarily, the Warden shall not grant a furlough to an inmate who is an Immigration and Customs Enforcement (ICE) detainee or whose deportation status is unknown.

Ordinarily, the Warden does not grant a furlough to an inmate with a detainer.

Furlough requests by non-Bureau holdovers or detainees are referred to the appropriate agency for action and decision making. The Warden establishes procedures with the agency when an furlough of a holdover or detainee is necessary.

e. **Victim/Witness Notifications.** Victim/witness notifications must be made for inmates on furloughs, including local medical furloughs and transfer furloughs, as required by the Program Statement **Victim and Witness Notification Program**.

## **2. INMATE ELIGIBILITY FOR FURLOUGHS**

### **§ 570.31 Inmate eligibility for furloughs.**

(a) **Eligible inmates.** The following types of inmates may be eligible for furloughs:

(1) **Sentenced inmates housed in Bureau facilities.**

(2) **Pretrial inmates housed in Bureau facilities (provided that they comply with the requirements of 28 CFR part 551, Subpart J).**

(3) **Sentenced inmates housed in Bureau facilities and classified as central inmate monitoring cases (provided that they comply with the requirements of 28 CFR part 524, Subpart F).**

(b) **Ineligible inmates.** The following types of inmates are not eligible for furloughs:

(1) **Sentenced inmates housed in contract facilities are not eligible to participate in the Bureau's furlough program under these rules, but may apply for furloughs as specified in that facility's written agreement with the Bureau.**

(2) **Inmates who are U.S. Marshals prisoners housed in contract facilities are not eligible to participate, but must direct any furlough requests to the U.S. Marshals.**

### 3. TYPES OF FURLOUGHS

#### § 570.32 Types of furloughs.

A furlough is an authorized absence from an institution by an inmate who is not under escort of a staff member, U.S. Marshal, or state or federal agents. The two types of furloughs are:

(a) Transfer furlough – A furlough for the purpose of transferring an inmate from one Bureau facility to another, a non-federal facility, or community confinement (including home confinement) as noted below at § 570.33(a).

(b) Non-transfer furlough – A furlough for any purpose other than a transfer furlough, and which may be defined based on its nature, as either emergency or routine, as follows:

(1) Emergency furlough – A furlough allowing an inmate to address a family crisis or other urgent situation as noted below at § 570.33(b).

Immediate family includes mother, father, stepparents, foster parents, brothers and sisters, spouse, and children.

(2) Routine furlough – A furlough for any of the reasons noted below at § 570.33(a) and (c)-(j).

(c) Duration and distance of non-transfer furlough –

(1) Day furlough – A furlough within the geographic limits of the commuting area of the institution, which lasts 16 hours or less and ends before midnight.

Generally, day furloughs (approximately a 100-mile radius) are used to strengthen family ties or enrich institution program experiences. Such furloughs are frequently associated with inmate organizations inside the institution (Jaycees, Toastmasters, etc.) or with structured group programs (religious, educational, recreational, etc.), that address specific correctional goals.

(2) Overnight furlough – A furlough which falls outside the criteria of a day furlough.

Ordinarily, the length of an overnight furlough is 3 to 7 calendar days. This time frame may only be extended for specific medical, educational, or vocational reasons per 18 U.S.C. § 3622 and § 4082.

d. **Social Furlough.** A social furlough is defined as a day or overnight furlough used primarily for purposes listed in Section 4 (b)-(e). The type of “social” furlough (i.e., release planning, family and community ties, religious, educational, recreational, civic, or crisis) is identified on

the Furlough Application - Approval and Record form (BP-A0291) and in SENTRY (the SENTRY assignment, FURL SOC (social) has been discontinued).

Refer to Section 8.(a)(10)-(14) for additional information regarding completion of the BP-A0291 and Attachment A for the list of furlough SENTRY assignments.

e. **Transfer Furlough.** Inmate movement that is institution-to-institution or institution-to-Residential Reentry Center (RRC), which is also known as an transfer furlough.

A transfer furlough is used primarily for purposes listed in Section 4(a)(1)-(3). Contact with the USPO office is not necessary.

f. **Legal Furlough.** A legal furlough is defined as a day or overnight furlough used primarily for purposes listed in Section 4(f)-(h).

g. **Training/Work Furlough.** A training/work furlough is defined as a day or overnight furlough used primarily for purposes listed in Section 4(i).

h. **Supervising Agency.** This term refers to either the U.S. Probation Office (USPO) or the Court Services and Offender Supervision Agency for the District of Columbia (CSOSA).

#### 4. JUSTIFICATION FOR FURLOUGH

##### § 570.33 Justification for furlough.

**The Warden or designee may authorize a furlough, for 30 calendar days or less, for an inmate to:**

**(a) Transfer directly to another Bureau institution, a non-federal facility, or community confinement;**

While the Warden or Acting Warden may not further delegate authority to approve furloughs, the Regional Director may authorize selected satellite Camp Administrators to approve furloughs at that camp. This authorization is made on the basis of the Camp Administrator's correctional experience and, for this section's purpose, is authorized under 28 CFR 500.1(a), which defines the Warden as the CEO of any Federal penal or correctional institution.

(1) **Transfer to a RRC.** Staff may transfer an inmate via a transfer furlough to a RRC from a Bureau institution, or a private/contract correctional facility. See Section 5, Expenses of Furlough, and the Program Statement **Unescorted Transfers and Voluntary Surrenders** for additional information.

When approving travel arrangements for inmates, unit staff consider all aspects of the inmate's travel arrangement (e.g., the method of transportation is direct with few, if any, stops prior to reaching the final destination) to ensure inmates have limited opportunities to engage in

**(c) Participate in the development of release plans;**

Furloughs should directly contribute to the pre-release and reentry processes. (This sentence also applies to Sections 4(d) and (e) of this policy.)

**(d) Establish or reestablish family and community ties;**

**(e) Participate in selected educational, social, civic, and religious activities which will facilitate release transition;**

**(f) Appear in court in connection with a civil action;**

**(g) Comply with an official request to appear before a grand jury, or to comply with a request from a legislative body, or regulatory or licensing agency;**

**(h) Appear in or prepare for a criminal court proceeding, but only when the use of a furlough is requested or recommended by the applicable court or prosecuting attorney;**

**(i) Participate in special training courses or in institution work assignments, including Federal Prison Industries (FPI) work assignments, when daily commuting from the institution is not feasible; or**

Subsection (i) includes inmates who remain overnight at a training/work site and do not return to the institution daily.

**(j) Receive necessary medical, surgical, psychiatric, or dental treatment not otherwise available.**

The Warden refers a request for a furlough in other situations through the Regional Director to the Assistant Director, Correctional Programs Division, for approval.

**5. EXPENSES OF FURLOUGH**

**§ 570.34 Expenses of furlough.**

**All expenses of a furlough, including transportation, food, lodging, and incidentals, are the responsibility of the inmate, the inmate's family, or other appropriate source approved by the Warden, except that the government may bear the expense of a furlough if it is for the government's primary benefit.**

**a. Urinalysis.** Each inmate who completes a social furlough, regardless of length, is given a urine test as soon as practicable upon his/her return to the institution. The inmate must pay the costs related to the urinalysis test. The cost of a positive test is greater than the cost of a negative test, as a positive test must be sent out for further testing. Current urinalysis fees will be posted,



inappropriate behavior. Ordinarily, immediate family transportation will not be considered if travel cannot be completed within 12 hours of departure.

The inmate's family members may provide transportation, at the inmate's or family member's expense, to the RRC if approved by the Warden.

Inmates are not permitted to deviate from the transfer furlough schedule and must report to the RRC at the time indicated on the furlough application/approval form.

Unit staff notify each victim/witness of an inmate's RRC placement via transfer furlough per the Program Statement **Victim and Witness Notification Program**.

(2) **Institution-to-Institution Transfer.** An inmate may travel via "transfer furlough" from a low or minimum security level institution to a minimum security level institution if the inmate is a minimum security level inmate and has OUT or COMMUNITY custody. The inmate can travel via government-arranged travel or the inmate's family (on the approved visiting list) may provide transportation to the receiving institution only if the inmate is transferring from one minimum security level institution to another, and if approved by the Warden. The inmate's family is expected to bear all transportation costs if they provide transportation.

When approving travel arrangements for inmates, unit staff consider all aspects of the inmate's travel arrangement (e.g., the method of transportation is direct with few, if any, stops prior to reaching the final destination) to ensure inmates have limited opportunities to engage in inappropriate behavior. Ordinarily, immediate family transportation will not be considered if travel cannot be completed within 12 hours of departure.

Inmates are not permitted to deviate from the transfer furlough schedule and must report to the RRC at the time indicated on the furlough application/approval form.

(3) **Transfer to a Medical Center.** An inmate may be authorized an transfer furlough to or from a medical referral center when:

- The Warden determines the inmate to be physically and mentally capable of completing an transfer furlough.
- The inmate has demonstrated sufficient responsibility to provide a reasonable assurance that transfer furlough requirements would be met.
- The inmate meets eligibility requirements in Section 6, Transfer Furlough Eligibility Requirements.

**(b) Be present during a crisis in the immediate family, or in other urgent situations;**

Immediate family includes mother, father, stepparents, foster parents, brothers and sisters, spouse, and children. These relationships must be verified by the Presentence Report or other administratively acceptable documentation.



updated, and available to staff on Sallyport. Inmates should be advised of the amount of the fees upon request.

b. **Funds Withdrawal.** When the inmate submits a written request for furlough consideration, he/she also completes a Request for Withdrawal of Inmate's Personal Funds form (BP-199) for the full amount of the urinalysis fee in effect the date the BP-199 is initiated. The inmate submits the completed BP-199 to the appropriate unit team member, who indicates on the form "Urinalysis," followed by the scheduled furlough return date: for example, Urinalysis 12/21/09.

If the furlough is approved, unit staff hand-deliver the BP-199 to the institution's Deposit Fund Technician, who verifies that funds are available in the inmate's trust fund account. The Office of Financial Management (OFM) encumbers funds, in the amount of the current cost for a positive urinalysis test, until confirmation of the urinalysis results. Unit staff ensure the cost of the urinalysis is encumbered on the inmate's account before his/her release on furlough.

c. **Testing.** Urine testing for inmates returning from a social furlough is done through the institution's normal testing procedures (see the Program Statement **Urine Surveillance and Narcotic Identification**). Unit staff notify the institution's Captain of the need for post-social furlough testing, via a copy of the approved Furlough Application - Approval and Record form (BP-A0291).

d. **Prepayment Required.** The urinalysis fee must be paid, through an encumbrance, in full before release on furlough and cannot be waived. Inability or failure to pay the full cost of the urinalysis results in the furlough being denied.

(1) **Negative Urinalysis Reading.** If the urinalysis results in a negative reading, the institution's Urine Surveillance Program Coordinator contacts the OFM and provide the inmate's name, register number, test date, and negative test result. The OFM releases the original encumbrance of the total cost and processes a lesser fee, because the sample does not have to be sent out of the institution. This lesser fee will be posted and updated on Sallyport.

(2) **Positive Urinalysis Reading.** If the urinalysis results in a positive reading, the institution's Urine Surveillance Program Coordinator contacts the OFM and provide the inmate's name, register number, test date, and positive test result. The OFM releases the original encumbrance and processes a withdrawal for that amount in TRUFACS.

(3) **Other.** Regardless of the test result, the Urine Surveillance Program Coordinator may, with the concurrence of the Chief Correctional Supervisor, initiate retesting or additional tests based on other information related to the inmate's possible use of drugs while on social furlough. For example, staff may have evidence that the inmate used an illegal drug not detectable by the standard urinalysis. In such circumstances, additional testing is appropriate and is done at the expense of the inmate.

e. **Testing Frequency.** Regardless of frequency or duration, urine testing is conducted after each social furlough. Inmates who refuse to test upon their return from a social furlough are subject to disciplinary action.

Inmates confined at a RRC who are approved for day, evening, or weekend “passes” are not required to pay for their urinalysis. However, inmates who participate in a “social” furlough are subject to the provisions of Section 5, Expenses of Furlough.

## **6. TRANSFER FURLOUGH ELIGIBILITY REQUIREMENTS**

### **§ 570.35 Transfer furlough eligibility requirements.**

(a) Inmates transferring to administrative, low, medium, or high security facilities are generally not eligible for participation in the Bureau’s transfer furlough program.

(b) For a transfer furlough, inmates other than those described in (a) must:

- (1) Be physically and mentally capable of completing the furlough; and
- (2) Demonstrate sufficient responsibility to provide reasonable assurance that furlough requirements will be met.

(c) Inmates transferring to minimum security facilities must meet the requirements described in (b), and must also be:

- (1) Transferring from a low or minimum security facility; and
- (2) Appropriate for placement in a minimum security facility based on the inmate’s security designation and custody classification at the time of transfer.

(d) Inmates transferring to community confinement must meet the requirements described in (b), and must also be appropriate for placement in community confinement based on the inmate’s security designation and custody classification at the time of transfer.

e. The Warden may grant a furlough to an inmate with OUT custody only when the furlough is for transferring directly to another institution (except RRCs – COMMUNITY custody is required when transferring to a RRC) or for obtaining local medical treatment not otherwise available at the institution. (Ordinarily, local medical treatment does not exceed one day.)

f. Except as provided in paragraphs (c) and (e) of this section, the Warden may grant a furlough only to an inmate with COMMUNITY custody.

The Warden determines the eligibility of an inmate for furlough consideration based on the inmate's projected release date and the stated purpose of the furlough.

## 7. NON-TRANSFER FURLOUGH ELIGIBILITY REQUIREMENTS

### § 570.36 Non-transfer furlough eligibility requirements.

(a) An inmate may be eligible for a non-transfer furlough if the inmate meets the criteria described in 570.35(b) and the following additional criteria:

If an inmate has . . .	Then the inmate may only be considered for. . .
been confined at the initially designated institution for less than 90 days	an emergency furlough.
more than two years remaining until the projected release date	an emergency furlough.
2 years or less remaining until the projected release date	an emergency furlough or a routine day furlough.
18 months or less remaining until the projected release date	an emergency furlough, a routine day furlough, or a routine overnight furlough within the institution's commuting area.
1 year or less remaining until the projected release date	an emergency furlough, a routine day furlough, or a routine overnight furlough either within or outside the institution's commuting area.

A projected release date, for purposes of this rule, refers to the first of the following dates that applies to an inmate requesting a furlough:

- The inmate's mandatory (statutory) release date. The Good Conduct Time Release date for an inmate sentenced under CCCA is considered the "statutory" release date.
- The inmate's minimum expiration date.
- The inmate's presumptive parole date.
- The inmate's effective parole date.

If the Warden approves a furlough outside the above guidelines, he/she documents the reasons in the inmate's central file.

(b) Ordinarily, Wardens will not grant a furlough to an inmate if:

- (1) The inmate is convicted of a serious crime against a person;
- (2) The inmate's presence in the community could attract undue public attention, create unusual concern, or diminish the seriousness of the offense; or
- (3) The inmate has been granted a furlough in the past 90 days.

If the Warden approves a furlough for such an inmate, he/she documents the reasons in the inmate's central file.

c. Ordinarily, inmates considered inappropriate for a furlough include, but are not limited to:

(1) Inmates who have a current or prior offense listed in the Program Statement **Categorization of Offenses**. Furloughs for such inmates are considered only in highly unusual circumstances. Ordinarily, an inmate is precluded from receiving a furlough if he/she has an offense listed in either Section 3, Offenses Categorized as Crimes of Violence, or Section 4, Offenses that at the Director's Discretion Shall Preclude an Inmate's Receiving Certain Bureau Program Benefits.

The Warden may approve such inmates for a transfer furlough to a minimum security institution and documents the reasons in the inmate's central file.

(2) Inmates who have a Public Safety Factor (PSF) that the Designation and Sentence Computation Center (DSCC) Administrator has not waived. Furloughs for inmates with PSFs are considered only in highly unusual circumstances and require the Regional Director's prior written approval.

The Regional Director's review of a proposed furlough is not necessary for inmates assigned PSFs that have been waived. In addition, an inmate approved for an transfer furlough to an RRC placement ordinarily does not require the Regional Director's prior written approval or a PSF waiver.

The Community Corrections Regional Administrator (CCRA) is the review authority for furlough requests for RRC inmates assigned PSFs.

Ordinarily, the Warden consults with the Regional Director before approving a furlough for an inmate identified in subsections (3) through (10) below:

(3) Inmates who refuse to participate in the Inmate Financial Responsibility Program. Inmates not making payments commensurate with their ability to pay are also ineligible for furlough participation. See the Program Statement **Inmate Financial Responsibility Program** for additional information.

(4) Inmates who withdraw from educational programming before receiving their GED.

(5) Inmates who refuse to participate in required drug abuse treatment or the Release

#### Preparation Program.

- (6) Inmates who have been found to have committed 100 OR 200 level prohibited acts, or the prohibited acts of using drugs or alcohol, drug possession, possession of drug paraphernalia, or introduction of drugs into Bureau institutions within the last three years from the date of the incident.
- (7) Inmates who have received any other incident report(s) not listed above (based on a UDC/DHO finding of guilt) are assessed in terms of overall institutional adjustment.
- (8) Inmates with a prior history of escape or attempted escape from secure custody.
- (9) Inmates with a detainer or unresolved outstanding warrant.
- (10) Inmates requesting furloughs outside the jurisdiction of the United States. A furlough may only be authorized within the U.S. and possessions and territories in which the U.S. Government retains jurisdiction (e.g., Guam, Puerto Rico, Virgin Islands). The Regional Director for the sending institution approves furloughs to Guam, Puerto Rico, or the Virgin Islands.

An inmate classified as a Central Inmate Monitoring case may be considered for a furlough if the requirements of the Program Statement **Central Inmate Monitoring System** are met.

Staff at a contract facility may approve a furlough for a sentenced inmate housed there as specified in that facility's contractual agreement with the Bureau.

Contract staff follow procedures outlined in the facility's Statement of Work (SOW). They may recommend to the Community Corrections Manager (CCM) that an inmate participate in a furlough. Contact the CCM for questions on these cases.

The Bureau does not have the authority to furlough U.S. Marshals prisoners in contract jails. Staff refer requests for such furloughs to the U.S. Marshals Service.

Furloughs for pretrial inmates are arranged per the Program Statement **Pretrial Inmates**. Section 1.d(1) of this Program Statement also contains information on pretrial furlough procedures.

## 8. PROCEDURES TO APPLY FOR A FURLOUGH

### § 570.37 Procedures to apply for a furlough.

(a) **Application.** Inmates may submit a furlough application to staff, who will review it for compliance with these regulations and Bureau policy.

**Abbreviated Recommendation for Disapproval** – If the Unit Team reviews the inmate's furlough request and identifies a reason(s) for recommending disapproval, a memorandum

signed by the Unit Manager can be forwarded to the Warden explaining the reason(s), and seeking the Warden's agreement to disapprove the furlough request without requiring the full application procedure described in the next section.

The reason(s) for recommending disapproval of the furlough request may be based on any of the reasons provided in this policy, including, but not limited to, Sections 2, 4, or 7. By using this abbreviated procedure, the Unit Team is recommending to the Warden that the furlough request be denied based on the existence of the inmate's ineligibility.

While all the possible reasons for recommending disapproval under this procedure cannot be listed, the following example memorandum provides a non-exhaustive sample of how a disapproval recommendation memorandum can be written. The example provided is illustrative only, and should not be considered the only method of presenting an abbreviated recommendation for disapproval of the inmate's furlough request.

What is required in all cases, however, is that the underlying reason for disapproving the furlough request be explained in narrative form; it is insufficient to simply "check a box" or reference a section number of policy. Additionally, it is required that the Warden indicate in writing, and on the memorandum itself, the decision and reason for disapproving the furlough request.

Example:

DATE:	[insert date]
MEMORANDUM TO:	Warden
FROM:	Unit Manager, Bravo Unit
SUBJECT:	Furlough Request – Inmate Doe, Reg. No. 12345-678 Abbreviated Recommendation for Disapproval
On January 1, 2010, Unit Team Bravo reviewed inmate Doe's request for a furlough. Inmate Doe requested an overnight furlough to [insert details of furlough request].	
Upon initial review, it is Unit Team Bravo's recommendation that inmate Doe's furlough request be denied for the following reason(s):	
<input type="checkbox"/>	Does not meet eligibility or justification criteria: [insert narrative explanation]
<input type="checkbox"/>	Presents undue risk based on inmate's history: [insert narrative explanation]



- ☐ Would diminish the seriousness of the offense:  
[insert narrative explanation]
- ☐ Other policy based reason(s):  
[insert narrative explanation, citing applicable policy section]

WARDEN'S DECISION / SIGNATURE / DATE:

- ☐ AGREE – The inmate's furlough request is denied for the above reason(s).
- ☐ DISAGREE – The inmate's furlough request is not denied at this time. The Unit Team should submit a full application for consideration.

If the Warden agrees to disapprove the furlough request, s/he signs and dates the memorandum. A copy is provided to the inmate and the original is filed in Section Six of the inmate's Central File.

If the Warden disagrees with the recommendation to disapprove the furlough request, s/he signs and dates the memo and provides further instructions to the Unit Team as appropriate to complete the full application process.

An inmate may submit a furlough request to staff. Before approving the request, staff verify that a furlough is indicated.

Before the inmate's furlough:

- (1) A member of the inmate's unit team contacts the family member or person being visited to verify that the inmate is welcome. This communication is documented and placed in Section 6 of the Inmate Central File. Verification is not necessary for transfer furloughs.
- (2) A Furlough Questionnaire (BP-A0952) is forwarded to the supervising agency in the district to be visited (sentencing or non-sentencing district), unless the supervising agency has requested not to be notified.
- (3) Before the inmate's initial furlough, and all subsequent furloughs as applicable, a Furlough Questionnaire (BP-A0952) is also forwarded to the supervising agency in the sentencing district if the inmate is going on a furlough to another district (non-sentencing district), unless the supervising agency has requested not to be notified.
- (4) Before the inmate's initial furlough, and all subsequent furloughs as applicable, a copy of the Presentence Investigation Report (PSR) is forwarded to the supervising agency in the non-sentencing district if there has been no prior contact with that district (including relocations),



unless the non-sentencing district indicates the PSR is not necessary. This will not apply to local medical furloughs and transfer furloughs.

(5) A Furlough Questionnaire (BP-A0952) is not necessary for local medical furloughs and transfer furloughs.

(6) D.C. Code offenders are subject to the provisions of this Program Statement. The Furlough Questionnaire (BP-A0952) is forwarded to CSOSA for processing;

(7) Unit staff contact the supervising agency to determine the status of the Furlough Questionnaire (BP-A0952) if it has not been returned within two weeks after mailing. If the questionnaire has not been returned within three weeks and contact has been made with the supervising agency, unit staff may continue to process the furlough.

(8) If the supervising agency recommends that the furlough be denied, the Warden may still grant the furlough, but documents the reason(s) and provides a letter to the supervising agency advising of the final decision. A copy is placed in Section 6 of the Inmate Central File. Unit staff also document on the Furlough Application - Approval and Record (BP-A0291) any objections indicated by the supervising agency.

(9) The BP-A0291 is used to document approved furloughs. The specific type of furlough is identified on the BP-A0291 in the section titled "SENTRY Assignment." See Attachment A for the list of furlough SENTRY assignments. For example, the SENTRY assignment for family visits is FURL TIES; to attend religious functions, FURL RLG; to attend court proceedings, FURL LEG. Responsible staff (ordinarily ISM) enter the assignment in SENTRY.

(10) Each furlough application is routed through ISM for a final detainer and legal status check before delivery to the Warden. Upon signature by the Warden, four copies (completed original plus three copies) of the BP-A0291 are distributed as indicated at the bottom of the form.

(11) The Warden and supervising agency in the local district may initiate a cooperative arrangement to use a blanket approval letter for all (or specific types) of furloughs in lieu of the Furlough Questionnaire (BP-A0952). This letter requires the signature of both the supervising agency and Warden, and is reviewed and re-signed by both parties every two years.

(12) A separate Furlough Application - Approval and Record (BP-A0291) is executed for each furlough; however, when multiple furloughs are necessary over an extended period or on a recurring basis, processing more than one furlough application for each inmate and each occurrence may not be practical. Under these circumstances, the Warden may forward an exemption request to the Regional Director. If approved, staff complete one furlough application, which expires when the activity concludes or on the one-year date of the initial furlough. If an exemption is still required upon expiration of the year, the Warden submits a new request. These procedures apply to inmates participating in a training, educational, or work program in the community. For guidance on Mothers and Infants Together (MINT) Program procedures, see the

**Program Statement Community Corrections Center (CCC) Utilization and Transfer Procedure.**

**(b) Notification of decision.** An inmate will be notified of the Warden's decision on the furlough application. Where a furlough application is denied, the inmate will be notified of the reasons for the denial.

**(c) Appeal.** An inmate may appeal any aspect of the furlough program through the Administrative Remedy Program, 28 CFR Part 542, Subpart B.

**9. CONDITIONS OF FURLOUGH**

**§ 570.38 Conditions of furlough.**

**(a)** An inmate who violates the conditions of a furlough may be considered an escapee under 18 U.S.C. § 4082 or 18 U.S.C. § 751, and may be subject to criminal prosecution and institution disciplinary action.

**(b)** A furlough will only be approved if an inmate agrees to the following conditions and understands that, while on furlough, he/she:

**(1)** Remains in the legal custody of the U.S. Attorney General, in service of a term of imprisonment;

**(2)** Is subject to prosecution for escape if he/she fails to return to the institution at the designated time;

**(3)** Is subject to institution disciplinary action, arrest, and criminal prosecution for violating any conditions(s) of the furlough;

**(4)** May be thoroughly searched and given a urinalysis, breathalyzer, and other comparable test, during the furlough or upon return to the institution, and must pre-authorize the cost of such test(s) if the inmate or family members are paying the other costs of the furlough. The inmate must pre-authorize all testing fee(s) to be withdrawn directly from his/her inmate deposit fund account;

**(5)** Must contact the institution (or United States Probation Officer) in the event of arrest, or any other serious difficulty or illness; and

**(6)** Must comply with any other special instructions given by the institution.

**(c)** While on furlough, the inmate must not:

**(1)** Violate the laws of any jurisdiction (federal, state, or local);

- (2) Leave the area of his/her furlough without permission, except for traveling to the furlough destination, and returning to the institution;
- (3) Purchase, sell, possess, use, consume, or administer any narcotic drugs, marijuana, alcohol, or intoxicants in any form, or frequent any place where such articles are unlawfully sold, dispensed, used, or given away;
- (4) Use medication that is not prescribed and given to the inmate by the institution medical department or a licensed physician;
- (5) Have any medical/dental/surgical/psychiatric treatment without staff's written permission, unless there is an emergency. Upon return to the institution, the inmate must notify institution staff if he/she received any prescribed medication or treatment in the community for an emergency;
- (6) Possess any firearm or other dangerous weapon;
- (7) Get married, sign any legal papers, contracts, loan applications, or conduct any business without staff's written permission;
- (8) Associate with persons having a criminal record or with persons who the inmate knows to be engaged in illegal activities without staff's written permission;
- (9) Drive a motor vehicle without staff's written permission, which can only be obtained if the inmate has proof of a currently valid driver's license and proof of appropriate insurance; or
- (10) Return from furlough with anything the inmate did not take out with him/her (for example, clothing, jewelry, or books).

Each inmate approved for a furlough must agree to abide by the specified conditions on the Furlough Application - Approval and Record (BP-A0291).

Once the furlough is approved, the staff member releasing the inmate ensures that the inmate's mode of transportation is the same as that listed on the furlough form.

The Conditions of Furlough (see the standard conditions on the BP-A0291) apply to all inmates going on furlough or an transfer furlough. Staff ensure that the inmate reads any additional condition(s) before signing the form. If the Warden determines that additional conditions are warranted, they are added to the Special Instructions on the BP-A0291.

**d. Documentation of Furlough.** Upon completion of a furlough, staff record in the Inmate Central File anything unusual that occurred during the furlough.

**Attachment A**

<b>Furlough SENTRY Assignments</b>	
<b>SENTRY Assignment</b>	<b>Description</b>
<b>Social Furloughs</b>  FURL CRI FURL EDC FURL REC FURL REL FURL RLG FURL TIES FURL CIV	Crisis Educational Recreational Release Planning Religious Program Family/Community Ties Civic
<b>Legal Furlough</b>  FURL LEG	Comply With Legal Process
<b>Training/Work Furloughs</b>  FURL CSP FURL TRAIN	Community Service Project Training
<b>Medical Furlough</b>  FURL MED FURL MED E	Medical Medical Emergency
<b>Transfer furloughs</b>  FURL TR NC  FURL TRANS	Transfer furlough <b>Not</b> to RRC (i.e., to another institution)  Transfer furlough to a RRC

- 4th Edition Standards for Adult Local Detention Facilities: 4-ALDF-5B-16 and 4-ALDF-5B-17.
- 2nd Edition Standards for Administration of Correctional Agencies: None.

## REFERENCES

### *Program Statements*

P1490.06	Victim and Witness Notification Program (5/23/02)
P5140.37	Unescorted Transfers and Voluntary Surrenders (1/31/03)
P5162.05	Categorization of Offenses (3/16/09)
P5180.05	Central Inmate Monitoring System (PS only) (12/31/07)
P5270.08	Inmate Discipline and Special Housing Units (12/04/09)
P5380.08	Financial Responsibility Program, Inmate (8/15/05)
P5500.12	Correctional Services Procedures Manual (10/10/03)
P5553.07	Escapes/Deaths Notifications (2/10/06)
P5800.15	Correctional Systems Manual (1/1/09)
P6060.08	Urine Surveillance and Narcotic Identification (03/08/01)
P7310.04	Community Corrections Center (CCC) Utilization and Transfer Procedure (12/16/98)
P7331.04	Pretrial Inmates (1/31/03)

### *United States Code*

18 U.S.C. § 751	Prisoners in custody of institution or officer
18 U.S.C. § 3622	Temporary release of a prisoner (applicable to inmates whose offenses occurred on or after November 1, 1987 under the Comprehensive Crime Control Act (CCCA))
18 U.S.C. § 4082	Commitment to Attorney General; residential treatment centers; extension of limits of confinement; work furlough (applicable to inmates whose offenses occurred before November 1, 1987)

### *Federal Regulations*

Regulations cited in this Program Statement are contained in 28 CFR §§ 570.30-38. Regulations referenced in this Program Statement are contained in 28 CFR Part 2 (Parole, Release, Supervision and Recommitment of Prisoners, Youth Offenders, and Juvenile Delinquents).

### *Records Retention Requirements*

Requirements and retention guidance for records and information applicable to this program are available in the Records and Information Disposition Schedule (RIDS) on Sallyport and BOPDOCS.

A member of the unit team conducts and documents a post-furlough interview with each inmate returning from a non-medical furlough, ordinarily no later than within three business days of the inmate's return, to determine if the furlough's purpose and conditions were met.

Normally, an entry in the Inmate Activity Record (BP-A0381) in the Inmate Central File, Section 2, is sufficient to document that a meaningful, timely post-furlough interview has taken place. The entry (typed or legibly handwritten) includes:

- Furlough date(s).
- Date the interview was conducted.
- Purpose of the furlough and whether it was fulfilled.
- Summary of furlough activity, and any problems or concerns encountered by the inmate.
- Interviewer's signature.

Staff report anything unusual that occurred during a medical or non-medical furlough to the unit team via memorandum, which is filed in the Inmate Central File, Section 6, or Privacy Folder, Section 2.

Unit Staff contact the appropriate community resource (USPO, CSOSA, family, local law enforcement, etc.) to gather information when they learn that anything unusual occurred during a furlough. Information from the inmate and any contacts is recorded in the post-furlough interview entry in the Inmate Activity Record. Freedom of Information Act Exempt information is documented in a memorandum and filed in the Section 2 of the Privacy Folder.

An inmate who absconds from furlough or fails to meet any conditions of the furlough is deemed an escapee under 18 U.S.C. § 4082 and § 751. D.C. Code offenders may also be subject to the provisions of D.C. Code § 22-2601.

Staff process as an escapee an inmate who absconds from furlough.

Staff may take disciplinary action against an inmate who fails to comply with any of the conditions of the furlough. See the Program Statement **Inmate Discipline and Special Housing Units**.

## 11. REPORTING PROCEDURES

Escapes or serious incidents that occur during a furlough must be reported via e-mail as soon as practicable to the Central Office and Regional Correctional Services Administrators. See the Program Statements **Correctional Services Procedures Manual** and **Escapes/Deaths Notifications** for further information.

## 12. AGENCY ACA ACCREDITATION PROVISIONS

### *ACA Standards*

- 4th Edition Standards for Adult Correctional Institutions: 4-4443, 4-4444, 4-4445, 4-4501, 4-4500-1, and 4-4502.